

S. 3788. A bill to address the homelessness and housing crises, to move toward the goal of providing for a home for all Americans, and for other purposes; to the Committee on Banking, Housing, and Urban Affairs.

Mr. PADILLA. Mr. President, I rise to speak in support of the Housing Act for All Act of 2022, which I introduced today.

The homelessness and housing crises have worsened in recent years. As of January 2020, more than 580,000 individuals in the country, disproportionately people of color, were experiencing homelessness. Rates of unsheltered homelessness have increased over the last few years, and people experiencing unsheltered homelessness have a mortality rate four to nine times higher than that of the general public. A lack of affordable housing and housing assistance programs have contributed to homelessness. There is a shortage of 6.8 million affordable rental homes in the United States. Even before the pandemic, one in four renters spent half of their monthly income on rent, and nearly a million tenants were evicted each year. I believe every person has a right to housing.

That is why I am proud to introduce this bill, which represents a comprehensive approach to tackling housing and homelessness. If enacted, it would invest in and align Federal resources to support those experiencing housing instability. To address the homelessness and housing crises, we must invest in policies that support strong, sustainable, inclusive communities and ensure quality affordable homes for all.

Specifically, this bill will address the affordable housing shortage by investing in the housing trust fund, the Section 202 Supportive Housing for the Elderly Program, Section 811 Supportive Housing for Persons with Disabilities Program, and the HOME Program. It establishes a Commission to focus on racial equity in housing and homelessness.

It will address homelessness by investing in housing choice vouchers project-based rental assistance, emergency solutions grants, and continuums of care. It will create grant programs to strengthen mobile crisis intervention teams; to support hotel and motel conversions to permanent supportive housing with services; to aid libraries in supporting persons experiencing homelessness; and to provide people living in vehicles with a safe place to park overnight and facilitate a transition to stable housing. And it commissions a report on the connection between evictions and emergency rental assistance during the pandemic, so we can make smarter policy moving forward.

When I have traveled around the State—from LA County to Inland Empire, to Fresno, to San Diego, to San Francisco—to get a sense of the needs for housing in different communities, some key elements stood out. On the

production side, there is a need for more dedicated funding for affordable housing from the Federal Government. There is also missing middle housing for families, especially people of color. And there is not enough housing near transit. That is why my bill focuses on supporting inclusive, transit-oriented development. When I talked to researchers about keeping families housed, one main point they made is that we don't have enough data on renters and evictions, and that is why I wanted to include a section of the bill on data—so we can make evidence-based policies. Right now, the cost to build low-income housing in California is very high because of land and material costs as well as the fragmented way that funding gets doled out in California. That is why I included a section to provide technical assistance for localities navigating Federal and State housing funding sources.

The COVID-19 pandemic has underscored the need for affordable, safe, and supportive housing for people experiencing homelessness. Because of the pandemic, many lost their housing, while others struggled to make rent for the first time. Some didn't know where to turn as shelters faced capacity limits and food banks saw overwhelming demand. These hardships were especially prevalent for those who had already been marginalized—including communities of color, low-income communities, and those with disabilities.

As we begin to recover from the pandemic, it is our job to rebuild a more inclusive and equitable world for all. A just recovery includes expanding affordable housing options to provide people with a sense of stability. It also means respecting the dignity and supporting the health of all community members. Affordable housing is essential infrastructure. Every person deserves dignity, security, and space of their own.

I want to thank Representatives LIEU and CARBAJAL for introducing this bill with me, and I hope our colleagues will join us in support of this solution to our housing and homelessness crises.

#### SUBMITTED RESOLUTIONS

SENATE RESOLUTION 538—EXPRESSING SUPPORT FOR A SECOND UNITED STATES-AFRICA LEADERS SUMMIT AS AN IMPORTANT OPPORTUNITY TO STRENGTHEN TIES BETWEEN THE UNITED STATES AND AFRICAN PARTNERS AND BUILD ON AREAS OF MUTUAL INTEREST

Mr. RISCH (for himself and Mr. DURBIN) submitted the following resolution; which was referred to the Committee on Foreign Relations:

S. RES. 538

Whereas meaningful and consistent high-level multilateral engagement between the United States and Africa is necessary for the foreign policy of the United States to keep

pace with the rapid transformation and demographic shifts in Africa and to ensure that the United States understands and responds to the dynamism and ambitions of its African partners;

Whereas successive United States' Presidential administrations and Congress have identified strategic competition with the People's Republic of China, the Russian Federation, and other malign actors as a threat to the national security priorities of the United States that requires building and maintaining networks of bilateral and multilateral partners and allies, including countries in Africa;

Whereas the People's Republic of China, the European Union, India, Japan, the Russian Federation, and Turkey, among others, have held high-level summits with African leaders to discuss policy priorities and deepen economic, political, and security partnerships;

Whereas, during August 4 through 6, 2014, President Barack Obama hosted the first and only United States-Africa Leaders Summit (referred to in this preamble as the "2014 Summit") in Washington, D.C., with African leaders representing 50 countries, the African Union Commission, and various private sector and civil society leaders under the theme "Investing in the Next Generation";

Whereas the 2014 Summit provided a forum for African leaders to engage in frank exchanges with the Government of the United States and congressional leaders, business executives, and members of civil society regarding—

- (1) development and economic challenges;
- (2) trade, investment, and economic cooperation;
- (3) democracy, human rights, and governance; and
- (4) peace and regional security;

Whereas, on February 5, 2021, at the 34th Ordinary Session of the African Union Assembly, President Joseph R. Biden, Jr., outlined the vision of his administration for a United States-Africa partnership to strengthen relationships and build on mutual interests and respect with the governments, people (including people of the African Diaspora), and regional multilateral institutions of Africa;

Whereas, on November 19, 2021, during a speech to the Economic Community of West African States in Abuja, Nigeria, Secretary of State Antony Blinken announced that the United States would host a second United States-Africa Leaders Summit "to drive the kind of high-level diplomacy and engagement that can transform relationships and make effective cooperation possible"; and

Whereas a well-organized and resourced second United States-Africa Leaders Summit, with an established mechanism for continuity and follow-up, will create a platform upon which the United States and African partners can better structure United States-Africa relationships, deliver on commitments, solve problems, and work together as partners on areas of mutual interest: Now, therefore, be it

*Resolved*, That the Senate—

(1) supports the administration of President Joseph R. Biden, Jr., hosting a second United States-Africa Leaders Summit (referred to in this resolution as the "Summit") as a vital opportunity to strengthen ties between the United States and African partners;

(2) underscores the importance of bipartisan, bicameral congressional participation in the Summit;

(3) commits to working with the heads of state, civil society, private sector, and the African Diaspora to build stronger ties with the United States and pursue mutual interests; and

(4) urges the Biden administration—

(A) to conduct adequate and diverse consultation with African leaders, the African Diaspora, educational institutions, private sector and civil society organizations of the United States and Africa, and public policy institutions in planning the Summit;

(B) to consider hosting the Summit in a location outside of Washington, D.C., that will—

(i) draw broad participation from State governors and high-level corporate leadership in the United States; and

(ii) clarify that the private sector, rather than governments, is the primary driver of the commercial relationship between the United States and African countries;

(C) to consider facilitating trips by African leaders to other cities in the United States and inviting like-minded partners from Europe, the Middle East, Asia, and the Western Hemisphere to participate as observers;

(D) to ensure that sessions focused on trade and investment between the United States and Africa include adequate facilitation of business-focused deal-making with African governments, the African Diaspora, and private sector through Prosper Africa and other similar initiatives;

(E) to include a theme for the Summit that focuses on shared democracy, governance, and human rights concerns and priorities;

(F) to create opportunities during the Summit for direct congressional engagement and to ensure the participation of multiple cabinet members, including members who do not traditionally work on foreign policy, trade, and investment;

(G) to hold bilateral one-on-one presidential engagements during the Summit to build stronger personal relationships with African leaders while also solidifying commitments and areas of mutual interest;

(H) to issue a formal declaration or communiqué after the Summit describing commitments and a roadmap for future engagement; and

(I) to create a formal mechanism, with appropriate funding and personnel resources, to track and follow up on the implementation of pledges made at the Summit and build upon such commitments for future summits.

#### SENATE RESOLUTION 539—DIRECTING THE ARCHITECT OF THE CAPITOL TO OBTAIN AND PLACE A MEMORIAL PLAQUE FOR THE UNITED STATES CAPITOL POLICE OFFICER WILLIAM F. EVANS AT THE NORTH SECURITY KIOSK OF THE CAPITOL

Ms. KLOBUCHAR (for herself and Mr. BLUNT) submitted the following resolution; which was considered and agreed to:

S. RES. 539

Whereas William “Billy” F. Evans was born on February 18, 1980 in North Adams, Massachusetts;

Whereas Officer Billy Evans joined the United States Capitol Police on March 7, 2003 and served with distinction in the Capitol Division in the First Responder Unit;

Whereas Officer Billy Evans was protecting the United States Capitol on April 2, 2021 when he was run over by a driver, who hit Officer Evans and another officer;

Whereas Officer Billy Evans died on April 2, 2021 in the heroic performance of his duties as a United States Capitol Police Officer while protecting the Capitol and the Members and staff of, and visitors to, Congress; and

Whereas Officer Billy Evans lay in honor in the rotunda of the Capitol on April 13, 2021: Now, therefore, be it

Resolved,

#### SECTION 1. MEMORIAL PLAQUE FOR UNITED STATES CAPITOL POLICE OFFICER WILLIAM F. EVANS.

(a) NORTH SECURITY KIOSK PLAQUE.—By not later than April 2, 2022, the Architect of the Capitol shall obtain a memorial plaque for Officer William “Billy” F. Evans and place the plaque at the north security kiosk of the United States Capitol, near the intersection of Delaware Avenue NE and Constitution Avenue NE.

(b) RULES COMMITTEE APPROVAL.—Before the Architect of the Capitol may obtain a plaque under subsection (a), the Architect of the Capitol shall submit the plans for the plaque, including the design and text of the plaque, to the Committee on Rules and Administration of the Senate for approval by the Chairman and Ranking Member of the Committee, acting jointly.

#### SENATE RESOLUTION 540—SUPPORTING THE GOALS OF INTERNATIONAL WOMEN’S DAY

Mrs. SHAHEEN (for herself, Ms. COLLINS, Ms. BALDWIN, and Ms. DUCKWORTH) submitted the following resolution; which was referred to the Committee on Foreign Relations:

S. RES. 540

Whereas, as of March 2022, there are approximately 3,803,000,000 women and girls in the world, making up ½ of the world’s population;

Whereas women and girls around the world—

(1) have fundamental human rights;

(2) play a critical role in providing and caring for their families and driving positive change in their communities;

(3) contribute substantially to food security, economic growth, the prevention and resolution of conflict, and the sustainability of peace and stability;

(4) are affected in different and often disproportionate ways by global, country, and community circumstances, including economic downturns, global health concerns, conflict, migration, and climate events; and

(5) must have meaningful protections and opportunities to more fully participate in and lead the political, social, and economic lives of their communities and countries;

Whereas the advancement and empowerment of women and girls around the world is a foreign policy priority for the United States and is critical to the achievement of global peace, prosperity, and sustainability;

Whereas, on October 6, 2017, the Women, Peace, and Security Act of 2017 (22 U.S.C. 2152j et seq.) was enacted into law, which includes requirements for a government-wide “Women, Peace, and Security Strategy” to promote and strengthen the participation of women in peace negotiations and conflict prevention overseas, enhanced training for relevant United States Government personnel, and follow-up evaluations of the effectiveness of the strategy;

Whereas the United States Strategy on Women, Peace, and Security, dated June 2019, recognizes that—

(1) the “[s]ocial and political marginalization of women strongly correlates with the likelihood that a country will experience conflict”;

(2) there is a “tremendous amount of untapped potential among the world’s women and girls to identify, recommend, and implement effective solutions to conflict”; and there are “benefits derived from creating op-

portunities for women and girls to serve as agents of peace via political, economic, and social empowerment”; and

(3) barriers to the meaningful participation of women and girls in conflict prevention and resolution efforts “include underrepresentation in political leadership, pervasive violence against women and girls, and persistent inequality in many societies”;

Whereas, according to the United Nations Entity for Gender Equality and the Empowerment of Women (commonly referred to as “UN Women”), peace negotiations are more likely to end in a peace agreement when women and women’s groups play a meaningful role in the negotiation process;

Whereas, according to a study by the International Peace Institute, a peace agreement is 35 percent more likely to last at least 15 years if women participate in the development of the peace agreement;

Whereas, according to the Bureau of International Narcotics and Law Enforcement Affairs of the Department of State, the full and meaningful participation of women in criminal justice professions and security forces vastly enhances the effectiveness of the resulting workforces;

Whereas, despite the contributions of women to society, hundreds of millions of women and girls around the world continue to be denied the right to participate freely in civic and economic life, lack fundamental legal protections, and remain vulnerable to exploitation and abuse;

Whereas, every year, approximately 12,000,000 girls are married before they reach the age of 18, which means that—

(1) nearly 33,000 girls are married every day; or

(2) nearly 23 girls are married every minute;

Whereas, despite global progress, it is predicted that by 2030 more than 150,000,000 more girls will marry before reaching the age of 18, and approximately 2,400,000 girls who are married before reaching the age of 18 are under the age of 15;

Whereas girls living in countries affected by conflict or other humanitarian crises are often the most vulnerable to child marriage, and 9 of the 10 countries with the highest rates of child marriage are considered fragile or extremely fragile;

Whereas, on August 15, 2022, the Taliban entered Kabul, Afghanistan, and toppled the elected government of the Islamic Republic of Afghanistan, resulting in de facto Taliban rule over the people of Afghanistan;

Whereas the Taliban has prohibited girls and young women from receiving secondary education and has restricted access to primary and university education;

Whereas, according to the United Nations Children’s Fund (commonly referred to as “UNICEF”)—

(1) approximately ¼ of girls between the ages of 15 and 19 have been victims of some form of physical violence;

(2) approximately 120,000,000 girls worldwide, slightly more than 1 in 10, have experienced forced sexual acts; and

(3) an estimated 1 in 3 women around the world has experienced some form of physical or sexual violence;

Whereas the overall level of violence against women is a better predictor of the peacefulness of a country, the compliance of a country with international treaty obligations, and the relations of a country with neighboring countries than indicators measuring the level of democracy, level of wealth, or level of institutionalization of the country;

Whereas, despite the achievements of individual female leaders and evidence that democracy and equality under the law form a mutually reinforcing relationship in which